

## NOTICE OF PUBLIC COMMENT

### **Nebraska's Annual Living with Brain Injury State Plan for 2019-2020**

The Nebraska Department of Education, Office of Vocational Rehabilitation (Nebraska VR) and the statewide Brain Injury Advisory Council (BIAC) are releasing Nebraska's *Annual Living with Brain Injury State Plan for 2019-2020*. Public comment on the *Plan* is requested during the 40-day period beginning August 21, 2019 and ending September 30, 2019. The *Plan* is accessible online at the BIAC website at <https://braininjury.nebraska.gov>

To comment on the *Annual Living with Brain Injury State Plan for 2019-2020*, contact Nebraska VR and the BIAC by email at [vr.infobiac@nebraska.gov](mailto:vr.infobiac@nebraska.gov) or by writing to us at Nebraska VR/BIAC, 315 W 60<sup>th</sup> Street, Ste 400, Kearney, NE 68845. Comments may also be submitted during a public meeting, which will be held on August 29, 2019 from 10:00 am to 11:30 am CST at Nebraska VR, 315 W 60<sup>th</sup> Street, Ste 400, Kearney, Nebraska. This meeting will be broadcasted simultaneously at Nebraska VR locations across the state through interactive video conferencing. These locations include:

Columbus – 3100 23rd Street, Suite 5  
Fremont – 827 North D Street  
Grand Island – 203 E. Stolley Park Road, Suite B  
Kearney – 315 W 60th Street, Suite 400  
Lincoln – 3901 N. 27th Street, Suite 6  
Norfolk – 1212 Benjamin Ave  
North Platte – 200 South Silber, Bldg, 2  
Omaha – 1313 Farnam on the Mall  
Omaha – 12011 Q Street  
Scottsbluff – 505A Broadway, Suite 500

Auxiliary aids and services are available upon request to individuals with disabilities. If accommodations are needed, please contact Keri Bennett at (308) 865-5012 or (800) 262-3382 Toll Free V/TT.

# Living with Brain Injury



## Nebraska Annual State Plan 2019-2020

August 2019



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## Introduction

Welcome to Nebraska's *Annual Living with Brain Injury State Plan for 2019-2020*, developed by the Nebraska Department of Education, Office of Vocational Rehabilitation (Nebraska VR) and the statewide Brain Injury Advisory Council (BIAC). The *Plan* is intended as a guide to improve the state's system of services and supports for people with brain injury and their families.

Nebraska VR serves as the lead state agency for brain injury, providing the required state match and full-time staff to administer the state's federal Traumatic Brain Injury (TBI) grant from the Administration for Community Living (ACL). Grant funds are used for projects aimed at closing the gap of unmet and insufficiently met needs of Nebraskans of all ages who are impacted by brain injury, and to support the work of the BIAC.

The BIAC acts as the forum for all brain injury stakeholders in the state to collectively identify unmet needs and service gaps, and to recommend policy- and service system-based solutions. Its members include individuals and family members directly impacted by brain injury, medical providers, service organizations, state agency representatives and advocates. The BIAC's mission is to "engage, integrate and inspire brain injury stakeholders to help achieve the *Statewide Vision for Brain Injury Policies and Services*." The *Vision* was created in 2017 by over 225 individuals with brain injury and their family members. It inspires a better future, and better outcomes for Nebraskans impacted by this oftentimes devastating injury.

The *Statewide Vision for Brain Injury Policies and Services* states that, in the next 5-7 years, the future of brain injury in Nebraska will have evolved such that the following statements will accurately characterize the realm of brain injury:

- Nebraskans with a brain injury, regardless of geographic location or financial means, will have access to the necessary resources that they require to pursue their recovery journey.
- The Voice of people with a brain injury and their family members will exist as a unified Voice of solidarity and advocacy, and will be engaged to shape policies and programs.
- All stakeholders in the brain injury realm will understand their unique role as well as how they complement each other towards making the future of brain injury better; subsequently, people with a brain injury will have an easier time navigating available resources with the help of specialized assistance from Peer Support Resource Navigators.
- The Nebraska Legislature will be informed about the nature of brain injury and its ongoing impact on Nebraskans, and will be supportive of funding and policies to support the necessary statewide resources for those with brain injury.
- The complex nature of an injured brain and the recovery journey will be understood by everyone, such that stigma will be eliminated and the public will be more supportive of efforts to improve overall brain injury support and resources.

The goals and objectives described in the *Plan* represent tangible steps toward achieving this *Vision*. Nebraska VR and the BIAC do not expect to take these steps alone, but seek instead to actively engage *all* brain injury stakeholders in improving the state's system of services and supports for people with brain injury and their families.

## About Brain Injury

Depending on the cause, a brain injury is considered traumatic or non-traumatic. A traumatic injury can be caused by a bump, blow or jolt to the head, or a penetrating head injury that disrupts the normal function of the brain. Non-traumatic injuries can be caused by stroke, lack of oxygen to the brain, drug overdose, illness or infection. Even a mild brain injury can result in permanent cognitive, physical, emotional and behavioral changes that impact daily function. Individuals who experience more moderate to severe injuries may require life-long services and supports for housing, work and community living. Each year, over 10,000 Nebraskans of all ages are diagnosed with traumatic brain injuries. Countless more are injured, yet are not diagnosed or treated. The number of non-traumatic injuries that occur each year is unknown. Many who are injured, especially those living in rural areas, have limited or no access to the services and supports they need to recover, return to school or work, or to live as independently as possible. People with brain injury and their families are often unaware of existing services and supports in their areas and how to access them.

## How This Plan Was Developed

Members of the BIAC reviewed data from the *2019 Living with Brain Injury Survey* and many other sources to identify the most urgent and prevalent unmet and insufficiently met needs of people with brain injury and their families to address in the *Annual Living with Brain Injury State Plan for 2019-2020*. Nebraska VR and the BIAC also gathered input on the *Survey* results from participants attending the 1<sup>st</sup> Annual Living with Brain Injury Summit, held in March 2019. To obtain public input, the *Plan* was disseminated via electronic mailing lists and social media. Printed copies were mailed to each of the local Brain Injury Support Groups across the state. The *Plan* was also posted for public review and comment at the Nebraska VR and BIAC websites. In August 2019, Nebraska VR and the BIAC will host a statewide, public meeting via videoconference at all Nebraska VR offices, inviting questions and comments from the public.

## An Invitation

As stated previously, the *Plan* is intended as a guide to improve the state's system of services and supports for people with brain injury and their families. There are countless dedicated advocates, professionals, agencies and organizations across the state doing incredible work to help people reclaim their lives after brain injury. The *Plan* is an invitation for us all to share accountability for the same vision; to become engaged, integrated and inspired brain injury stakeholders.

The Merriam Webster dictionary defines a stakeholder as "one who is involved in or affected by a course of action." If your life or the life of someone you know or care for is affected by brain injury, then you are a brain injury stakeholder, and your input is vital. To become involved in BIAC activities, contact Nebraska VR and the BIAC by email at [vr.infobiac@nebraska.gov](mailto:vr.infobiac@nebraska.gov) or by phone at (308) 865-5012. You can learn more about us at our websites:

Nebraska VR: <http://www.vr.nebraska.gov>

Brain Injury Advisory Council: <https://braininjury.nebraska.gov>

## **Nebraska Brain Injury Advisory Council**

Tiffany Armstrong, Gretna

Jerry Bryan, Hotline for Disabilities Services/Client Assistant Program, Lincoln

Nancy Coffman, Nebraska Commission for the Blind and Visually Impaired, Lincoln

Tania Diaz, Disability Rights Nebraska, Lincoln

Mark C. Draper, Draper Education Consulting, and NDE Office of Special Education, Lincoln

Michelle Hawley-Grieser, Lincoln

Brett Hoogeveen, Quality Living, Inc., Omaha

Dale Johannes, Lincoln

Kristen Larsen, Nebraska Council on Developmental Disabilities, Lincoln

Carla Lasley, Nebraska VR, Lincoln

Brooke Murtaugh, Madonna Rehabilitation Hospital, Lincoln

Judy Nichelson, Council Chair, North Platte

Peg Ogea-Ginsburg, Department of Health and Human Services, Injury Prevention, Lincoln

Zoe Olson, Blue Rivers Area Agency on Aging, Beatrice

Vaishali Phatak, University of Nebraska Medical Center, Omaha

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## Annual Living with Brain Injury State Plan for 2019-2020

### Access Services

**Nebraskans with a brain injury, regardless of geographic location or financial means, will have access to the necessary resources that they require to pursue their recovery.**

<p>Goal 1: Improvements to Nebraska’s system of care and community-based services for people with brain injury will be driven by the collection and analysis of meaningful data.</p>	<ul style="list-style-type: none"> <li>• Revise the Annual <i>Living with Brain Injury</i> Needs Survey and the survey process with input from people with brain injury, family members, the Brain Injury Alliance of Nebraska (BIA-NE) and other stakeholders, to increase participation.</li> <li>• Advocate for amendments to the Traumatic Brain Injury (TBI) Registry follow-up statute to allow for multiple contacts with individuals placed on the Registry, and other improvements to connect them with appropriate services for their recovery, using data from the BIA-NE’s Resource Facilitation program and other sources.</li> <li>• Create and implement a plan to systematically collect meaningful data and statistics on Nebraskans impacted by brain injury, including data on the long-term outcomes of people with brain injury.</li> </ul>
<p>Goal 2: Paid caregivers and professionals in medicine and healthcare, education, behavioral health, law enforcement, vocational rehabilitation, and other disciplines will receive information, training, and education to understand and address the physical, cognitive, emotional and behavioral needs of people with brain injury.</p>	<ul style="list-style-type: none"> <li>• Prioritize professional groups for training and education, and develop training curriculum in collaboration with the BIA-NE, utilizing Annual <i>Living with Brain Injury</i> Needs Survey results.</li> </ul>
<p>Goal 3: People with brain injury and their family members will access affordable housing, and home and community-based service options in all parts of the state.</p>	<ul style="list-style-type: none"> <li>• Advocate to amend the current TBI Waiver level of care and services.</li> <li>• Advocate to provide Independence Skills Training services to people with brain injury served under the Aged and Disabled Waiver.</li> <li>• Advocate in the development and implementation of Nebraska’s Olmstead Plan.</li> </ul>
<p>Goal 4: People with brain injury and their family members will be made aware of the dangers of Opioid medication misuse, and know where to seek assistance and treatment of substance abuse concerns. (HHS-wide Public Health Goal)</p>	<ul style="list-style-type: none"> <li>• A BIAC Committee will consult with state Opioid experts and resources and develop action steps for an education plan.</li> </ul>
<p>Goal 5: People with brain injury and co-occurring serious mental illness will receive effective treatment and community-based services to meet their needs. (HHS-wide Public Health Goal)</p>	<ul style="list-style-type: none"> <li>• A BIAC Committee will consult with Behavioral Health experts, the BIA-NE, and people with brain injury and co-occurring serious mental illness to develop action steps for the provision of effective treatment and services.</li> </ul>

**Build the Voice**

**The Voice of people with a brain injury and their family members will exist as a unified Voice of solidarity and advocacy, and will be engaged to shape policies and programs.**

<p>Goal 1: People with brain injury and their family members will have the leadership capacity and resources to effectively advocate for policy, program and service improvements.</p>	<ul style="list-style-type: none"><li>• Build the foundation for a statewide, voice-driven association of people with brain injury and their family members by providing leadership and capacity-building coaching.</li><li>• Equip the association to advocate for policy, program and service changes by making data, resources, tools and strategies accessible to its leaders and members.</li><li>• Engage association members in shaping policies, programs and services by providing education in advocacy strategies and offering opportunities to advocate, such as an Annual <i>Living with Brain Injury</i> Summit.</li><li>• The association, Nebraska VR, the BIAC and the BIA-NE of Nebraska will define complementary roles to foster a unified front for brain injury, and to avoid competition and duplication of effort.</li></ul>
<p>Goal 2: The Brain Injury Advisory Council will be engaged and fully representative of the statewide population of people with brain injury.</p>	<ul style="list-style-type: none"><li>• Develop onboarding, orientation, and mentoring materials to ensure new members are able to fully participate in BIAC activities.</li><li>• Add new members with brain injury representing each region of the state to reach 50% of the total BIAC membership.</li></ul>

**Connect to Resources**

**All stakeholders in the brain injury realm will understand their unique role as well as how they complement each other towards making the future of brain injury better; subsequently, people with a brain injury will have an easier time navigating available resources with the help of specialized assistance from Peer Support Resource Navigators.**

<p>Goal 1: People of all ages who have experienced brain injury will be connected to resources in their region of the state.</p>	<ul style="list-style-type: none"> <li>• In the TBI Registry follow-up mailing, include customized brochures for recipients in three age groups and three regions to connect them to resources closer to their home.</li> <li>• Disseminate customized brochures via the Aging and Disability Resource Centers and other agencies and organizations to ensure outreach to older persons and individuals with disabilities is achieved.</li> <li>• Collaborate with the BIA-NE’s Resource Facilitators to ensure individuals with brain injury of all ages in each region of the state are connected to available resources.</li> </ul>
<p>Goal 2: People with brain injury will receive help from trained Peer Support Resource Navigators to locate and access available resources.</p>	<ul style="list-style-type: none"> <li>• Define the role of the Peer Support Resource Navigator in collaboration with the BIA-NE’s Resource Facilitators, to avoid competition and duplication of effort.</li> <li>• Implement a Peer Support Resource Navigation demonstration pilot using evidence-based Peer to Peer Support practices. (such as those from the Centers for Medicare &amp; Medicaid Services (CMS) and the Substance Abuse and Mental Health Services Administration (SAMHSA).</li> <li>• When established, Peer Support Resource Navigators will serve people with brain injury living in underserved, rural areas of the state as first priority.</li> </ul>
<p>Goal 3: Nebraska’s statewide capacity to provide comprehensive and coordinated services to people with brain injury and their families will be enhanced through active participation in federal brain injury grant and technical assistance programs.</p>	<ul style="list-style-type: none"> <li>• Nebraska VR will co-lead federal grantee workgroups on “Transition and Employment”, and “Using Data to Connect People to Services” topics, and will share workgroup products with the BIAC and other stakeholders.</li> <li>• Nebraska VR will participate in the development of national Brain Injury Workforce Competencies with other Mentor grantee states.</li> </ul>

## Shape Policy

**The Nebraska Legislature will be informed about the nature of brain injury and its ongoing impact on Nebraskans, and will be supportive of funding and policies to support the necessary statewide resources for those with brain injury.**

<p>Goal 1: The Annual Brain Injury State Plan will reflect the Voice-Generated Statewide Vision, and will serve as a structured approach to communicate the needs of Nebraskans with brain injury and their families to the Legislature and other stakeholders.</p>	<ul style="list-style-type: none"><li>• Obtain public input on the draft Annual Brain Injury State Plan.</li><li>• Share the Annual Brain Injury State Plan with the new Brain Injury Trust Fund Oversight Committee.</li><li>• Implement the Annual Brain Injury State Plan with measurable outcomes.</li></ul>
<p>Goal 2: Nebraska VR will serve as the state’s lead agency, providing administrative leadership for the Brain Injury Advisory Council, and collaborating with brain injury stakeholders and other state agencies to build and sustain a statewide, comprehensive, coordinated system of brain injury services.</p>	<ul style="list-style-type: none"><li>• Nebraska VR will provide state match funds and full time staff for the federal TBI grant application and administration.</li><li>• Nebraska VR will provide frequent updates on BIAC and TBI grant activities to the Nebraska Department of Education Commissioner who will serve on the Brain Injury Trust Fund Oversight Committee.</li></ul>
<p>Goal 3: The Brain Injury Advisory Council’s messaging and advocacy plans will be fully implemented based on meaningful data that drives ongoing voice-driven advocacy efforts.</p>	<ul style="list-style-type: none"><li>• The BIAC’s Public Policy Committee will research barriers to the provision of community-based services and draft recommendations.</li><li>• The BIAC’s Public Policy Committee will review Annual <i>Living with Brain Injury</i> Needs Survey and other data to recommend BIAC advocacy and public policy priorities on an annual basis.</li></ul>

### Increase Public Awareness

The complex nature of an injured brain and the recovery journey will be understood by all Nebraskans, such that stigma will be decreased and the public will be more supportive of efforts to improve overall brain injury support and resources.

Goal 1: Ensure that families receive information, education and support to address their financial, social and emotional needs associated with caring for someone with brain injury.	<ul style="list-style-type: none"><li>• Prioritize information and education topics and supports, and plan action steps utilizing Annual <i>Living with Brain Injury</i> Needs Survey results and input from Annual <i>Living with Brain Injury</i> Summit attendees.</li></ul>
Goal 2: The Brain Injury Advisory Council will be seen as a credible, statewide leader, and the forum for all brain injury stakeholders to pursue the Voice-Generated Statewide Vision.	<ul style="list-style-type: none"><li>• Launch public awareness activities to increase BIAC visibility, strengthen connections with other disability organizations and increase outreach to brain injury stakeholders across the state (to include social media and BIAC website enhancements).</li><li>• Identify supplemental revenue for BIAC sustainability.</li><li>• BIAC committees will be established, functioning, active and providing directions.</li><li>• Submit a proposal to host the National Association of State Head Injury Administrators (NASHIA) conference in Omaha, NE in 2021.</li></ul>

To comment on the *Annual Living with Brain Injury State Plan for 2019-2020*, contact Nebraska VR and the BIAC by email at [vr.infobiac@nebraska.gov](mailto:vr.infobiac@nebraska.gov) or by writing to us at Nebraska VR/BIAC, 315 W 60<sup>th</sup> Street, Ste 400, Kearney, NE 68845.

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